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#### UNITED STATES DEPARTMENT OF EDUCATION

OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

ASSISTANT SECRETARY

MAY 3 2010

The Honorable Nancy Grasmick State Superintendent of Schools Maryland State Department of Education 200 West Baltimore Street Baltimore, Maryland 21201

Dear Superintendent Grasmick:

Thank you for submitting Maryland's graduation rate information for peer review in accordance with 34 C.F.R. § 200.19(b)(6)(i). I appreciate the efforts that were required to prepare for the peer review that occurred in February 2010. After careful review and consideration of Maryland's submission as well as the feedback received from the peer reviewers, I am pleased to approve Maryland's proposed graduation rate goal and targets for use in making adequate yearly progress (AYP) determinations based on assessments administered in the 2009–10 and 2010–11 school years. The approved goal and targets are set forth in Section 7.1 of Maryland's amended Accountability Workbook, which you recently submitted to the U.S. Department of Education (Department) and which will be posted on the Department's website.

My staff and I will continue to review other aspects of your graduation rate peer review submission and, if we have any questions or concerns, we will contact you in the near future. Enclosed is a copy of the peer review comments, which I took into consideration in my decision to approve Maryland's graduation rate goal and targets. If you have any questions or would like to discuss further, please do not hesitate to contact Victoria Hammer at Victoria.Hammer@ed.gov or Vicki Robinson at Vicki.Robinson@ed.gov.

Sincerely,

Thelma Meléndez de Santa Ana, Ph.D.

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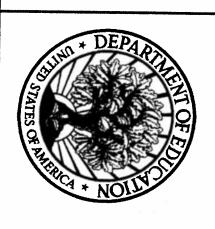
Enclosure

cc:

Governor Martin O'Malley

Sandy Shepherd

#### Maryland Graduation Rate Peer Review Report Template February 16-18, 2010



United States Department of Education
Office of Elementary and Secondary Education

Final Regulations (34 C.F.R. 200.19) issued under Title I, Part A of the Elementary and Secondary Education Act (73 FR 64436 October 29, 2008)

### Completing the Report Template

### Guidance to Graduation Rate Peer Review Teams

### Phase I: Preliminary Review

- Step 1. Refer to the state education agency's (SEA's) Graduation Rate Excel Worksheet and, if provided, supplemental evidence.
- Step 2. Record the state's name on page 4.
- Step 3. discuss the submissions in small groups on-site compelling or strong responses or weaker responses. This information will also serve to help you remember key issues when you including topics needing clarification/questions regarding the information provided and what you perceive as particularly answered the question<sup>1</sup>. In the "Comments" column, record your impressions of the information provided for each indicator, for each indicator and record on the template whether or not the state has provided sufficient information/adequately and the peer reviewers' understanding of the state's proposed goal and targets. Examine the information and evidence provided is currently calculating its graduation rate and are intended to help inform the U.S. Department of Education's (Department's) The report template begins with Sections 1, 2, and 5 from the excel worksheet. These sections provide context for how the state
- Step 4. help you remember key issues when you discuss the submissions in small groups on-site and what you perceive as particularly compelling or strong responses or weaker responses. This information will also serve to graduation rate. Examine the information and evidence provided for each indicator and record on the template whether or not and targets and the graduation rate for the high school(s) in the state at the 10<sup>th</sup>, 50<sup>th</sup>, and 90<sup>th</sup> percentile ranked in terms of The report template continues with Sections 3 and 4 from the excel worksheet. These sections provide the state's proposed goal impressions of the information provided, including topics needing clarification/questions regarding the information provided the state has provided sufficient information/adequately answered the question $^1$ . In the "Comments" column, note your
- Step 5 sufficient information for each section. In the "Comments" column, note overall impressions of the information provided for The report template ends with the summary of each main section. First, indicate, overall, whether the state has provided

districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

particularly compelling or strong responses or weaker responses. This information will also serve to help you remember key each section, including topics needing clarification/questions regarding the information provided and what you perceive as issues when you discuss the submissions in small groups on-site.

### Phase II: Team Review

- Step 1. Organize the SEA's Graduation Rate Excel Worksheet and supplemental evidence and assign a recorder. Recorders will complete the team's report template.
- Step 2. For Sections 1, 2, and 5 review each indicator and identify those for which all reviewers recorded the state as submitting sufficient information/adequately answering the question. Note these indicators and provide any relevant group comments.
- Step 3. For Sections 1, 2, and 5, discuss amongst team indicators for which reviewers differed in recording the state as submitting consensus and, if not, how many reviewers do or do not believe the information is sufficient. Provide any relevant group sufficient information/adequately answering the question. After discussion, indicate whether or not reviewers came to
- **Step 4.** Repeat Step 2 and Step 3 for Sections 3 and 4 and the summary section.
- Step 5. Complete the "Overall General Impressions of Submission" section. This may include areas of strength and weakness in the
- Step 6. Print a copy of the draft report and conduct an editorial review to ensure correct evidence references, narrative statements, and summaries reflective of the comments of the team.

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districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation.

### Graduation Rate to Be Used for Adequate Yearly Progress (AYP) Determinations Based on Assessments Administered in 2009-10

C.F.R. § 200.19(b)(6)(i)(A)] Section 1. The graduation rate definition that the state will use to determine AYP based on school year 2009-10 assessment results. [34

Indicator	Does state provide sufficient information/ adequately answer question? <sup>1</sup>	Comments including concerns, questions, and areas of strength regarding information provided.
A. Provide the actual formula that will be used.	Yes	Information in this section is clear with appropriate supporting documentation.
B. Provide a description of the students who will be counted in the numerator and denominator for that formula.	Yes	
C. Does the rate include only first-time 9th-graders? If Yes, how does the state ensure this?	Yes	
If <b>No</b> , what steps is the state taking to be able to do this and when will the state have that capacity?		
D. Are the data lagged?	Yes	
E. Are any students given extra time to attain a regular diploma (e.g., students with disabilities)?	Yes	
(E1) If Yes, what students are given extra time and how long are they given?	Yes	
<sup>1</sup> If "No," annotate what is missing in the "Comments" column sufficient information when it is	on Cufficient information manifest	

districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. if "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

Indicator	Does state provide sufficient information/ adequately answer question? <sup>1</sup>	Comments including concerns, questions, and areas of strength regarding information provided.
F. Confirm that only students attaining a regular diploma are counted as graduates.	Yes	
(F1) How does the state define a "regular diploma"?	Yes	
(F2) Does the state provide other types of diplomas or certificates?	Yes	
What are they? How are students who earn such alternate diplomas or certificates included in the graduation rate?		
(F3) How are GED recipients included in the graduation rate?	Yes	
G. Can the rate be calculated for every school and district with a grade 12 that awards diplomas?	Yes	
H. Can the rate be disaggregated at the school and district level for calculating whether every relevant subgroup (students from each major racial and ethnic group, economically disadvantaged students, limited English proficient students, and students with disabilities) made AYP through Safe Harbor?	Yes	
I. If the rate is a longitudinal adjusted-cohort model, how does the state track émigrés, transfers, and deceased students? What guidance does it provide to its districts?	No	Not addressed for 2011 and beyond implementation.

## Progress at Implementing the Regulatory Four-Year Adjusted-Cohort Graduation Rate

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

graduation rate on report cards providing assessment results for the 2010-2011 school year. [34 C.F.R. § 200.19(b)(6)(i)(B)] Section 2. A description of the progress the state is making toward meeting the deadline for calculating and reporting the four-year

	Yes	(C5) Statewide teacher identifier with a teacher-student match
	Yes	(C4) Information on untested students
	Yes	(C3) Student-level test data
	Yes	(C2) Student-level enrollment data
	Yes	(C1) Statewide student identifier
	Yes	C. What progress has the state made on the ten essential elements noted by the Data Quality Campaign? (Specify whether the state has completed each element below and, if not, what steps the state is taking to be able to complete the element and when the state will have that capacity.)
	Yes	B. Does the data tracking system contain information to identify each student by racial and ethnic group and by gender, as well as information to identify whether the student is a student with a disability, a limited English proficient student, an economically disadvantaged student, or a migrant student?
Information in this section is clear with appropriate supporting documentation.	Yes	<b>A.</b> When was the data tracking system fully operational? What was the first 9th-grade class to be included in the data tracking system?
Comments including concerns, questions, and areas of strength regarding information provided.	Does state provide sufficient information/ adequately answer question? <sup>1</sup>	Indicators

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

Indicators	Does state provide sufficient information/ adequately answer	Comments including concerns, questions, and areas of strength regarding information provided.
(CA) Student level course completion (topocity) date		
(co) Process compensal (agustubl) agg	Yes	
(C7) Student-level SAT, ACT, and Advanced Placement exam data	Yes	
(C8) Student-level graduation and dropout data	Yor	
	g	
(C9) Ability to match student-level P-12 and higher education data	Yes	
(C10) State data audit system	Yes	

# Use of an Extended-Year Adjusted-Cohort Rate in AYP Determinations Based on Assessments Administered in 2009-10

determine whether its schools and LEAs have made AYP. [34 C.F.R. § 200.19(b)(6)(i)(F)] assessments administered in 2009-10, a description of how it will use that rate with its four-year adjusted-cohort graduation rate to Section 5. If the state is proposing to use an extended-year adjusted-cohort graduation rate or rates in AYP determinations based on

		B. For each proposed extended-year adjusted cohort rate:
		Describe each one (e.g., a five-year and a six-year rate).
		the state propose to use?
		How many extended-year adjusted-cohort graduation rates does
		adjusted-cohort rate in AYP determinations?
		A. Does the state propose to use more than one extended-year
	question? <sup>1</sup>	
strength regarding information provided.	adequately answer	
comments including concerns, questions, and areas of	information/	Indicators
	sufficient	
	Does state provide	

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

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		E. Can the rate be calculated for every school and district with a grade 12 that awards diplomas?
		(D2) How are GED recipients included in the graduation rate?
		What are they? How are students who receive such alternate diplomas or certificates included in the graduation rate?
		(D1) Does the state provide other types of diplomas or certificates?
		D. Confirm that only students receiving a regular diploma are counted as graduates.
		C. Submit evidence that the state's data system can support the extended-year graduation rates requested (i.e., that the longitudinal system has collected data for the required number of years to produce graduation rates for five years or more, if applicable).
		(B4) Are the data lagged?
		numerator and denominator for that formula.
		What guidance does it provide to its districts on how to do this?).
		state track émigrés, transfers, and deceased students, including those who enter or leave the school during the extended year or years?
		(B2) Confirm that the rate conforms to the regulatory
		(B1) Provide the actual formula that will be used.
strength regarding information provided.	adequately answer question? <sup>1</sup>	
Comments including concerns, questions, and areas of	sufficient information/	Indicators
	Does state provide	

districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation.

Indicators	Does state provide sufficient information/ adequately answer question? <sup>1</sup>	Comments including concerns, questions, and areas of strength regarding information provided.
F. Can the rate be disaggregated at the school and district level for calculating whether every relevant subgroup made AYP via Safe Harbor?		
<b>G.</b> Confirm that the extended-year rate or rates use the same goal as the four-year rate.		
H. Do the targets for the extended-year rate or rates differ from the four-year graduation rate? If so:		
(H1) Do the targets vary by school or subgroup? If so, how? What criteria were used to set the differing targets?		
(H2) Provide examples for high schools with varying graduation rates and how the targets will apply.		
(H3) Provide a rationale for the selection of the annual targets and how they demonstrate continuous and substantial		
improvement from the prior year toward meeting or exceeding the state's goal.		
I. How will the state use the extended graduation rate (or rates) in AYP determinations?		
(11) Provide an example of how a school might calculate whether it was making adequate yearly progress using the four-year and extended-year adjusted-cohort graduation rates.		

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

### **Goals and Targets**

graduation rate goal represents the rate the state expects all high schools in the state to meet and how the state's annual targets 200.19(b)(6)(i)(C) and (D)] demonstrate continuous and substantial improvement from the prior year toward meeting or exceeding the state's goal. [34 C.F.R. § Section 3. The state's graduation rate goal and annual targets beginning with the 2009-2010 school year. An explanation of how the state's

	Indicators	Does state provide sufficient information/ adequately answer question? <sup>1</sup>	Comments including concerns, questions, and areas of strength regarding information provided.
	A. What is the <u>single, statewide</u> goal for the graduation rate used in AYP determinations based on 2009–10 assessment results?	Yes	State is commended for selecting a rigorous statewide goal.
···	B. Provide a rationale for the selection of the graduation rate goal and how it represents the rate the state expects all high schools in the state to meet.	Yes	Comprehensive process and rationale provided.
	C. What are the targets for high schools that do not meet the graduation rate goal?	Yes	State describes clear process and reasonable targets for schools in each quartile.
	(C1) Do the targets vary by school or subgroup?  If Yes, how?  What criteria were used to set the differing targets?	Yes	
	(C2) Provide examples for high schools with varying graduation rates and how the targets will apply.	Yes	Good clear example to clarify approach.
	D. Provide a rationale for the selection of the annual targets and how they demonstrate continuous and substantial improvement from the prior year toward meeting or exceeding the state's goal.	Yes	Clear rationale provided based on current performance with respect to state goals.

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

# Graduation Rate of School(s) at the 10th, 50th, and 90th Percentiles

the 90th percentile in the state, ranked in terms of graduation rate. [34 C.F.R. § 200.19(b)(6)(i)(E)] Section 4. The graduation rate for the most recent school year of the high school at the 10th percentile, the 50th percentile, and

at the 10th percentile, the 50th percentile, and the 90th percentile in the state, ranked in terms of graduation rate.	A. Provide the name and the graduation rate for the high school   Yes	Indicator
	Yes	Does state provide sufficient information/ adequately answer question?
		Comments including concerns, questions, and areas of strength regarding information provided.

### Peer Review Summary

2		1	Section
*	~	Graduation F	Sufficient Information Overall
The state responded to each indicator and provided supporting evidence.	The state responded to each indicator and provided the necessary supporting evidence. It is noted that 4 years of data are not available from the longitudinal data system until 2011.	Graduation Rate(s) to be Used for AYP Determinations Based on Assessments Administered in 2009-10 and Beyond	Comments including concerns, questions, and areas of strength regarding information provided.

districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation.

4	ω		U	7	Section
*	~		NA		Information Overall
State provided required information.	State is commended for establishing a rigorous statewide goal and developing targets representing continuous and substantial improvement to reach the goal, supported by a strong rationale.	Goals, Targets, and Graduation Rates of School(s) at 10 <sup>th</sup> , 50 <sup>th</sup> , and 90 <sup>th</sup> Percentiles			Comments including concerns, questions, and areas of strength regarding information provided.

Overall General Impressions of Submission:

The state's submission appears to have met the requirements.

For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation. districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and

districts; impact data; memoranda or board minutes; state board determinations/rulings or links to such documents; state law or links to applicable provisions. <sup>1</sup>If "No," annotate what is missing in the "Comments" column. Sufficient information may include the following: guidance that the state provides to schools and For example, some questions may simply require a "Yes" or "No" response; others may require supporting documentation.